

COMMUNITY SAFETY SUB OSC AGENDA**Monday, 19 October 2015 at 1.30 pm in the Bridges Room - Civic Centre**

From the Chief Executive, Jane Robinson

Item	Business
1.	Apologies
2.	Minutes (Pages 3 - 24) The minutes of the meeting held on 30 June 2015 are attached for approval. The minutes of the Community Safety Board held on 3 July 2015 and 28 August 2015 are attached for information.
3.	Community Safety Board - Update on Strategic Priorities for 2015/16 (Pages 25 - 30) Report of the Strategic Director – Care, Wellbeing and Learning
4.	Evidence Gathering - Presentation - PREVENT Presentation by M Broadhead, Northumbria Police, Special Branch
5.	Anti-Social Behaviour - Tools and Powers used within Gateshead Presentation by A Lindridge, Community Safety, Gateshead Council and D Ewart, The Gateshead Housing Company

Contact: Helen Conway, Tel: 0191 433 3993, Date: 10 October 2015

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COMMUNITY SAFETY SUB OVERVIEW AND SCRUTINY COMMITTEE

30 JUNE 2015

PRESENT: Councillor P Dillon (Chair)
Councillors T Graham, B Coates, S Dickie

CSS01/15 APOLOGIES

Apologies for absence were received on behalf of Councillors P Craig and A Wheeler

CSS02/15 CONSTITUTION

The constitution of the Committee and the appointment of the Chair and Vice Chair, as approved by the Council for the current municipal year, were reported.

CSS03/15 ROLE AND REMIT

The terms of reference for the Committee, as detailed in the Council's constitution were reported.

RESOLVED - That the Committee's remit and terms of reference be noted

CSS04/15 END OF YEAR ASSESSMENT OF DELIVERY AND PERFORMANCE

The Committee received an overview of the key activities that have been undertaken by Gateshead Council services and partner agencies between October 2014 and March 2015 to address the Community Safety's Board's strategic priorities, as set out in the Partnership Plan for 2014/15.

Over the next six months partners will carry out a range of activities linked to community safety issues, including:

- Revising the ASB framework and refreshing the current graded response approach.
- Developing an ASB toolkit for practitioners.
- Working with partners to develop the joint Substance Misuse Action Plan for Gateshead.
- Working with young people to provide opportunities for personal and social development in relation to healthy and respectful relationships.

RESOLVED -

- i) that the information be noted.
- ii) that further updates be received by Committee on a regular basis.
- iii) that the information be submitted to Communities and Place Overview and Scrutiny Committee for approval

CSS05/15

5 YEAR TARGET SETTING 2015/16 – 2019/20

The Committee received a report which forms part of the Council's performance management framework and sets out the Strategic Outcome Indicators (SIOs) targets for a five year period – commencing 2015/16 – for consideration by the Communities and Place – Community Safety Sub Overview and Scrutiny Committee (OSC).

Information available to date on the performance of each SOI target for the period 2014/15 was presented to Committee and where possible, newly available baseline information, clarification or national definitions and six monthly performance has been taken into consideration. There remains a small number of SOIs where target information is not yet published. Where target definitions have been changed or varied and no baseline is currently set, that performance reporting will continue in the interim period until a suitable baseline is established.

Committee were advised that:-

CS01 – (ASB) – the period 2014/15 saw the indicator measuring the reduction in ASB as a baseline year. No targets have been provided for the period 2015/16-2019/20.

CS02 0 (Re-offending rate for adults) – the period 2014/15 saw the indicator measuring the reduction in adult reoffending as a baseline year. Performance data for this period is released later in the year and meaningful target setting is not yet able to take place.

RESOLVED - i) that the information be noted.
 ii) that the information be submitted to Cabinet for approval

CSS06/15

OSC SCOPING REPORT – PREVENT

The Committee have agreed that the focus of its review in 2015'16 will be the newly introduced Duty to Prevent individuals being drawn into extremism, an element of the UK Government Counter-Terrorism strategy (CONTEST).

The CONTEST agenda, sits under the remit of the CONTEST Board with support from the Prevent, Protect and Prepare multi-agency group. This Group focuses on addressing issues associated with counter-terrorism and was established in 2011. The CONTEST Board also has links to the Community Safety, Safeguarding Adults and Local Safeguarding Children's Boards.

A range of partners are engaged in this area of work including; Gateshead Council; Northumbria Police – Central Area Command and Special Branch; The Gateshead Housing Company; National Probation Service; Northumbria Community Rehabilitation Company; Newcastle Gateshead Clinical Commissioning Group; Queen Elizabeth Gateshead Foundation Trust; Gateshead College; and intu.

During recent years the partnership has delivered a range of activity to address shared priorities including; training for front line staff to raise awareness of the Prevent agenda; work with Counter Terrorism Security to reduce risk to local sites; briefing sessions to school staff on radicalisation; establishing a Community

Tensions Framework to identify and manage potential issues within and between communities; and, establishing links to Resilience and Emergency Planning processes.

This review will consider the requirements of the Prevent Duty and explore how our existing approaches can be used to safeguard those at risk of being drawn into extremism – and will draw upon examples of best practice to assess any current and future challenges.

The review will focus particularly on:

- The arrangements the Council and its partners have in place to meet the Duty and to assess whether they meet the best practice
- The national guidance, its implications for the future of the service and our capacity to respond
- Whether there are service gaps, areas of duplication or opportunities to work more effectively and efficiently

The review will look at the areas through three evidence gathering sessions that will focus on:

- Setting the scene (June 2015)
- The Process of Radicalisation (October 2015)
- Partner Agencies (January 2016)

It is proposed that whilst the review is led by Gateshead Council, it will incorporate input from partner organisations to ensure a holistic approach. The review will take place over 12 months and will involve research and presentations from officers and partners.

The OSC work will result in:

- Ensuring that clear arrangements are in place for delivering the Prevent Duty within the Council and partner agencies.
- Enhancing effective and efficient working, avoiding duplication and identifying service gaps.
- Providing clear direction on national guidance and our capacity to respond.

RESOLVED - i) that the information be noted.

CSS07/15 REVISED APPROACH TO TACKLING COMMUNITY TENSIONS IN GATESHEAD

The Committee received a report and presentation providing an overview of the revised process that has been implemented within Gateshead to improve how the Partnership captures, monitors and acts upon issues that have the potential to cause increased tensions within local communities

As a result of recent high profile incidents abroad and incidents which have occurred in Gateshead over the last few months, the Community Safety Board has produced a Community Tensions Framework and has also included the creation of a centralised Community Tensions Hub and Virtual Co-ordinating Group.

All tensions regardless of risk will also be collated and fed into the Hate Crime and Tensions Monitoring Group on a monthly basis for the identification of any broader emerging/trends. This will allow an analysis of any cumulative impact to be considered and reports will be submitted on a bi-monthly basis to the Crime, ASB and Confidence Sub-Group which is directly accountable to the Community Safety Board.

The first Co-ordinating Group Meeting took place on 22 April 2015 to gather the views of service and partners in relation to the Framework as well as exploring potential opportunities and challenges for the implementation of the Framework. All services were represented and could clearly see the benefits of a single co-ordination function in relation to Community Tensions.

Throughout the last few months, the Framework has been piloted using existing issues/tensions to ensure that the revised approach is fit for purpose and meets services and partner needs.

Further meetings of the Co-ordinating Group will take place on a monthly basis to evaluate longer-lasting consequences/legacies associated with tensions through further community cohesion and/or wider engagement activity (e.g. undertaking early intervention and preventative work linked with challenging stereotypes). This will also include consideration to what activity can be undertaken to address perceptions and feelings of safety within local communities.

RESOLVED - i) that the information be noted
 ii) agree to receive further updates on Community Tensions

COMMUNITY SAFETY BOARD**3 JULY 2015****PRESENT:****Responsible Authority Members / Representatives:**

Cllr Gary Haley (Chair)	- Cabinet Office, Gateshead Council
Geoff Hagon	- Tyne and Wear Fire and Rescue
Christina Barrett	- Northumbria Police
Louise Houghton	- National Probation Service
Martyn Strike	- Northumbria CRC

Partners / Officers:

Elizabeth Hogg	- HMCTS
Mick Shannon	- Gateshead Youth Offending Team
Alice Wiseman	- Public Health
Mark Warcup	- Independent Chair, DHR
Neil Bouch	- The Gateshead Housing Company
Steve Wouldhave	- Northumbria Police
Deborah Alderson	- Northumbria Police
Louise Rule	- Care, Wellbeing & Learning
Adam Lindridge	- Care, Wellbeing & Learning
Charlotte Wainwright	- Chief Executive's
Helen Conway	- Corporate Services & Governance

1. APOLOGIES

Apologies for absence were received from Ruth Gaul, Sylvia Copley, Susan Butler and Richie Jackson.

2. INTRODUCTIONS AND WELCOME

Councillor Gary Haley introduced himself as the new chair of the Board and all members present introduced themselves. Councillor Haley wished to place upon record his thanks to the outgoing Chair, Councillor Peter Mole. It was agreed that a letter of thanks be sent to Councillor Mole, thanking him for his work as Chair of the Board and wishing him well for the future.

3. MINUTES OF THE MEETING HELD 13 FEBRUARY 2015

The minutes of the Board meeting held on 24 April 2015 were agreed as a true record.

4. MATTERS ARISING

The CSB Action Log highlighting outstanding actions was presented for information.

Adam Lindridge reported that most of the action logs are now complete or ongoing and have been placed on the forward plan for future meetings.

5. MULTI-AGENCY TASKING AND CO-ORDINATION (MATAC): TACKLING PERPETRATORS OF DOMESTIC ABUSE

The Board received a report and presentation regarding Northumbria Police proposals to tackle domestic abuse perpetrators.

The Police and Crime Commissioners of Northumbria, Durham and Cleveland have produced a joint Violence against Women and Girls Strategy (VAWGS); tackling Domestic Abuse perpetrators.

Proposals were submitted to the Home Office in an application for Police Innovation funding, setting out the trial of a consistent process specifically to identify those most harmful and serial domestic abuse perpetrators.

Crime figures show that violent crime is steadily rising, as are reported incidents of Domestic Abuse which contribute to a large percentage of violent crime figures. Much of this proposed process is about preventing re offending by perpetrators but also prevention of escalation of violence and offending at the very early stages.

A method of analysis based on recency, frequency and gravity of offending to identify those most harmful and serial perpetrators to target will be used. A dedicated analyst will also be appointed to produce target lists along with subject profiles for each target.

Once perpetrators are identified there needs to be a process for the tasking and coordination of resources to tackle these perpetrators effectively.

The perpetrators would be brought for discussion at the MATAC; there will also be a process to allow partners to refer perpetrators into the process.

The MATAC would decide how each perpetrator should be targeted and who should do it. Consideration would be given to victims in each case regarding their views and safety via support services who would be in attendance at the meeting.

There would be a link with MARAC and MAPPA though this process will have an entirely different focus. Those persons suitable for referral to MAPPA will be dealt with through MAPPA, this would not be duplication. It is envisaged that the MATAC process will highlight more of the serial DA offenders who offend against a series of victims quite often assessed as standard risk

victims therefore meaning these serial perpetrators are not highlighted by any other process.

The production of a Domestic Abuse Toolkit will also be undertaken which will include tactical options to disrupt and prevent further offending. The DA toolkit will include multi agency prevention methods, diversion, disruption and enforcement options.

Initial funding was approved for commissioning of one RESPECT accredited DA perpetrator intervention programme. Expressions of interest and the BIG programme has been set up in Sunderland, a consortium of Barnardos, Impact Family Service and Gentoo. This programme is now accepting referrals.

Additional funding has now been approved for additional DA perpetrator programmes in the force area with the aim of providing coverage across the whole of the force area.

Work is also currently ongoing to develop 10 DA GPS electronic monitoring proximity devices and targeting methods linked to housing providers, further updates will be reported to future meetings as the scheme develop.

The Board fully endorsed the proposed scheme and were asked to provide Adam Lindridge with names of contact names of representatives from all partner agencies around the table. Martin Strike also suggested that a small task and finish group be established to assist in the development process of the scheme.

RESOLVED -

- i) that the information be noted
- ii) that further updates be presented to the Board as the scheme develops

6. MASH/Operation Encompass Update

The Board received an update on the MASH/Operation Encompass and were advised that funding is in place until the end of March 2017 for vulnerable adults, and targeted work for serial victims of Domestic Violence.

Operation Encompass has now been rolled out to every school in Gateshead and every school has now signed up. Since the project went live on 1 April 312 separate notifications have been received; the higher proportion of these being in the south and the west of the borough with the average age of the children involved being 9 years.

Work is underway to ensure monitoring continues over the school holidays. A full up to date schedule of statistics will be circulated to partners after the Board.

Staff are currently being appointed to various posts and a further update will be given to the Board at a future meeting.

- RESOLVED -
- i) that the information be noted
 - ii) that further updates be presented to the Board in due course

7. DOMESTIC HOMICIDE REVIEW

Mark Warcup, Independent Chair presented an update to the Board regarding the on-going Domestic Homicide Review (DHR) and informed the Board of the DHR panel's intention to notify the Home Office that the DHR process in Gateshead will not be concluded within the allocated six month time slot.

The DHR Panel agreed that Individual Management Review (IMR) documents should focus on the time frame between 1 March 2014 and 19 December 2014. An initial deadline for submission of these documents was set at 22 May 2015. It is reasonable to expect that the initial versions of the IMR documents will be amended following further panel meetings.

Governmental guidance suggests that a Domestic Homicide Review should be concluded within 6 months from the start of the process. In the event that a Domestic Homicide Panel should require further time to complete the Review process, an approach must be made to the Home Office to offer notification of this delay.

The perpetrator was charged with the murder of the victim on 19 December 2014. The perpetrator entered a guilty plea for this offence at a court appearance in April 2015. The perpetrator was sentenced in June 2015 to life imprisonment and will serve a minimum of 12 ½ years in prison.

The Domestic Homicide Review process in Gateshead was delayed for several weeks until the perpetrator had entered a plea during his court appearance in April. This was to ensure that any investigations carried out regarding the criminal case were not compromised by investigate action taken in relation to the DHR process.

- RESOLVED -
- i) the Board endorsed the decision of the DHR panel to make the Home Office aware that the DHR process will not be completed within the allocated time frame.
 - ii) the Board agreed to receive further updates from the DHR panel in due course.

8. BUSINESS MANAGER UPDATE

The Board considered a report that provided an overview of the national, regional and local developments that have occurred with Community Safety since the previous Board meeting in April 2015.

National Developments

The Board were advised of the following national developments; The Queens Speech, HMC Consultation; this can be accessed at <http://www.homeofficesurveys.homeoffice.gov.uk/s/A7EQ7/> and National Strategic Assessment.

Regional Developments

The Board were advised of the following regional developments; Regional Prevent Meeting and PCC Working Groups.

Local Developments

The Board were advised of the following local developments: Revised ARCH System, Safer Neighbourhoods, Central Area Command Engagement Team, Drug-related Deaths, Police Independent Advisory Group, Positive Requirements and Refresh of Licensing Policy.

RESOLVED - i) that the information be noted
 ii) that further updates will be provided to the Board
 as and when appropriate

9. SUBSTANCE MISUSE – JOINT STRATEGY

Alice Wiseman updated the Board on the current work undertaken by the Task and Finish Group following on from the workshop which took place in March.

Work has focused on:-

- Action against Legal Highs
- Price and Promotion
- Local Strategies and Policy Developments
- Communication and Social Marketing
- Prevention Activity
- Education
- Support

Work is currently underway to pull these actions together into the draft strategy and this will then be brought back to this Board and the Health and Wellbeing Board for comment in the next few months.

RESOLVED - i) that the information be noted
 ii) that further updates will be presented to the
 Community Safety Board and the Health and
 Wellbeing Board in due course

10. DOMESTIC ABUSE EXECUTIVE FORUM – UPDATE

The Board received an update in relation to the Domestic Abuse work that has and continues to be developed in Gateshead.

Stalking and Harassment Training

National information from Safe Lives indicates that more than half of domestic abuse victims experience stalking and harassment. In recognition of this, Safer Communities have commissioned Safe Lives to deliver a one day training course designed to help professionals working with victims to develop best practice response to stalking, through prevention, risk assessment, safety and action planning. The next course will take place on 10 July and is already oversubscribed and a further course will therefore be arranged in the near future.

Independent Domestic Violence Advisers (IDVA)

The IDVA' deal with high risk victims of domestic abuse and compliments the Mutli-Agency Risk Assessment Conference (MARAC) to reduce risk for those victims.

The IDVA referrals have continues to increase year-on-year. In 2013/14, a total of 743 referrals were received into the service compared to 1,023 referrals for 2014/15 – equating to an increase of more than 38% (280 additional referrals). This is an increase of more than 68% (417 additional referrals) since 2012/13 and has more than doubled on 2011/12 figures (103% increase; 521 additional referrals).

The number of referrals received into the IDVA service rose in every single month in 2014 compared with 2013 – with the exception of December 2014. On average, each IDVA has dealt with in excess of 237 referrals over a twelve-month period for 2014/15 and are actively working with approximately 20+ open cases at any one time. In addition, the engagement rate for the service has increased from 55% in 2013/14 to 56% in 2014/15 – which shows that referrals and engagements have both increased – and means IDVAs are working with a significantly higher caseload.

Domestic Abuse Work Based Champion Scheme

Following a successful pilot scheme in Newcastle, Northumberland and North Tyneside the Police and Crime Commissioner has requested that the scheme be rolled out across Gateshead, South Tyneside and Sunderland and the PCC has offered some financial assistance to develop the scheme and provide training to the champions

The Council currently provides a domestic abuse work based contact scheme to a range of employees who have received specialist training to support victims of domestic abuse who can support employees and sign post them to appropriate support services.

Domestic Abuse leads from all three areas have recently arranged annual conference for all work based DV Champions. The first conference took place on 16 June which was well attended from DV Champions across the region. The next session will take place on 3 July.

The PCC has also developed a website for all DV Champions to access for information and peer support; this has recently gone live for all DV Champions and will be the 'hub' for information.

RESOLVED - i) that the information be noted
 ii) that further updates will be presented to the Board
 in due course.

11. REVISED ANTI-SOCIAL BEHAVIOUR (ASB) FRAMEWORK

The Board received a report seeking endorsement from the Community Safety Board in relation to the draft ASB Framework that has been produced (in collaboration with a range of Council services and partner agencies).

The Board were reminded, the ASB, Crime and Policing Act 2014 was given Royal Assent on 13 March 2014 and sets out simpler powers for the Police and partner agencies to tackle anti-social behaviour issues. The Act replaces nineteen existing powers with six simpler and more flexible tools to prevent and enforce ASB-related issues (including greater emphasis of supporting and protecting vulnerable victims).

The revised ASB Framework has been produced to take into account the changes outlined with the ASB, Crime and Policing Act 2014 – and has been developed on behalf of the Gateshead Community Safety Board in consultation with partners.

The Framework is not intended to provide specific operation details of how ASB is addressed but provides a holistic overview for partners and residents as well as generic information relating to supporting vulnerable victims and tackling perpetrators. It sets out the definitions of ASB that will be used by the Partnership as well as details of the agencies tackling ASB issues within the Borough.

The Framework outlines some key actions that will have to be undertaken by the Board over the next twelve months to ensure that anti-social behaviour is pro-actively addressed within Gateshead. The actions will be reviewed/updated on an annual basis and will be delivered predominately by the Crime, ASB and Confidence Sub-Group. Some of the key actions include:

- Embed the new tools and powers outlined in the ASB, Crime and Policing Act 2014;
- Implement the revised Graded Response (including the roll out of briefings and training sessions to key partners);
- Further promote Community Trigger with local residents and communities;
- Embed the use of Restorative Approaches within the Graded Response to tackle anti-social behaviour;
- Engage with local residents/communities to assist with the development of appropriate policies and strategies to tackle anti-social behaviour;

- Increase awareness of how local residents can report anti-social behaviour to the Council and its Partners

RESOLVED - i) that the draft ASB Framework be endorsed
 ii) the Board agreed to received regular updates at a future meeting of the Board.

12. OSC REPORT – PREVENT DUTY – SCOPING REPORT

The Community Safety Sub Overview and Scrutiny Committee have agreed that the focus of its review in 2015/16 will be the newly introduced duty to Prevent.

The review will focus particularly on:

- The arrangements the Council and its partners have in place to meet the Duty and to assess whether they meet best practice
- The national guidance, its implications for the future of the service and our capacity to respond
- Whether there are service gaps, areas of duplication or opportunities to work more effectively and efficiently.

The review will scrutinise prevent through three evidence gathering sessions that will focus on:

Setting the scene: to provide an overview relating to the background of Counter Terrorism approaches and national context, the approach taken in Gateshead, partner agencies involved as well as potential future plans

Process of Radicalisation: delivered by Special Branch and focuses on how individuals may become vulnerable to radicalisation, the measures to identify and support those at risk as well as the nature of local threat and role of Counter Terrorism Security Advisors.

Partner Involvement: focuses on the role of partner agencies will focus upon approaches adopted by Gateshead Council, EducationGateshead and support provided to schools as well as health.

RESOLVED - i) that the information be noted.
 ii) the Board agreed to receive updates at future meetings

13. REFRESH OF VISION 2030

The Board received a report which provided an update on the Vision 2030 refresh which is currently underway.

The Board also received details of the 5 year outcomes which are also proposed.

RESOLVED - i) that the information be noted
 ii) that further updates be received in due course.

14. FAMILIES GATESHEAD UPDATE

The Board received an update on performance data from 1 September 2014 to date for the Families Gateshead Programme along with Families Gateshead case studies for information.

Phase 2 of the programme commenced on 1 April 2015. Gateshead has exceeded the target for the early adopter phase and also year 1 of the programme. To ensure that Gateshead meets the overall target of 100% payment by results by 2020 Gateshead will have to work with at least 5000 families.

RESOLVED - i) that the information be noted
 ii) that regular updates be brought back to future meetings of the Board.

15. DATE AND TIME OF NEXT MEETING

The next meeting will be held on Friday 28 August 2015 at 10.00 am in the Blaydon Room, Civic Centre.

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COMMUNITY SAFETY BOARD**28 AUGUST 2015****PRESENT:****Responsible Authority Members / Representatives:**

Cllr Gary Haley (Chair)	- Cabinet Office, Gateshead Council
Geoff Hagon	- Tyne and Wear Fire and Rescue
Christina Barrett	- Northumbria Police
Karin O'Neill	- National Probation Service
Martyn Strike	- Northumbria CRC
Louise Rule	- Care, Wellbeing and Learning

Partners / Officers:

Susan Butler	- Care, Wellbeing and Learning
Moiria Richardson	- Public Health
Esther Ward	- Gateshead Older People's Assembly
Julie McCartney	- The Gateshead Housing Company
Adam Lindridge	- Care, Wellbeing and Learning
Mark Cheetham	- Care, Wellbeing and Learning
Brian Wilson	- Corporate Services and Governance

APOLOGIES: Liz Hogg, Alice Wiseman, Richie Jackson and Neil Bouch

1. MINUTES

The minutes of the last meeting held on 3 July 2015 were agreed as a true record.

2. MATTERS ARISING

The CSB Action Log highlighting outstanding actions was presented for information.

3. REVISED LICENSING POLICY FOR 2016-21

A presentation on Gateshead Council's Statement of Licensing Policy to be effective from 7 January 2016 to 6 January 2021 was given. Information on the background, consultation, importance and where it fits, operating schedule, changes, activities that may cause concern, licensed hours, conditions and the next steps were given.

- RESOLVED -
- (i) That the information be noted.
 - (ii) That further ways to improve the data relating to alcohol issues collected by partners be discussed.

4. BUSINESS MANAGER UPDATE

An overview of the national, regional and local developments that have occurred in community safety since the last Board meeting was provided.

National Developments - legal highs, impact of budget cuts on policing and Government policy on tackling extremism.

Regional Developments - Safeguarding Model, Prevent regional meeting, review of Magistrates Courts in Northumbria and the Police and Crime Commissioner update on anti-social behaviour volunteer network and the Northumbria domestic abuse practitioner standard.

Local Developments - Public Space Protection Order, Prevent Duty awareness training with schools, Positive Requirements, Novel psychoactive substances regional conference and changes to the Community Safety staff.

RESOLVED - That the information be noted.

5. SUBSTANCE MISUSE GROUP - UPDATE

The Substance Misuse Group's revised terms of reference and 2015/16 annual work plan, including an overview of the work on the Substance Misuse Strategy, were submitted.

The Group's overarching purpose is to produce and deliver an aspirational and ambitious vision for addressing drug and alcohol-related issues within Gateshead.

The Group has representation from a broad range of organisations and has alternating chairs between Community Safety and Public Health.

The 2015/16 plan was drafted in collaboration with partners to ensure that the issues linked with drug and alcohol misuse were proactively addressed.

A consultation event held with partners in March 2015 to discuss the development of the new Substance Misuse Strategy resulted in a range of challenging outcomes being identified.

The key outcomes to be achieved by 2030 were to reduce alcohol-related mortality for both men and women, alcohol-related violent crime and opiate and/or crack use to 0

In order to achieve these outcomes, actions will be identified at a population, community and individual-level linked with communication, media and publicity, prevention and diversionary activities, education and social change, support for individuals, families and carers and tougher enforcement.

- RESOLVED -
- (i) That the information be noted.
 - (ii) That the revised terms of reference and annual work plan be endorsed.
 - (iii) That the draft Substance Misuse Strategy be submitted to the Board in October 2015.
 - (iv) That opportunities for the partnership work of the Board to be highlighted in the media be considered.

6. TYNE AND WEAR FIRE AND RESCUE SERVICE UPDATE

Geoff Hagon reported that in the integrated risk plan two appliances had been lost at Swalwell and Wallsend. The impact had been monitored and there had been no detrimental outcomes and the response times had been maintained. Two targeted response vehicles had been introduced to deal with smaller category fires. In September, two further appliances will be replaced by targeted response vehicles in Newcastle Central, also covering Gateshead, and Sunderland Central. The number of aerial ladders has also been reduced from three to two and their location was being reviewed.

Ten pumps were to be fitted with cold cutting equipment to increase safety when tackling fires from outside.

Next year two further appliances will be removed from West Denton and Hebburn as part of the budget savings. Under the risk based attendance policy there will no longer be an automatic response to automated fire alarms between 8am and 8pm apart from specific exempted properties unless there were signs of a fire.

There has been an increase in vehicle and refuse fires. The strategy to target the problems included education programmes, social media messages, increased patrols, partnership working, identifying hotspots, etc.

The targeted response vehicles have attended 34 incidents in Gateshead and under the new risk based attendance policy, 17 incidents have not been attended giving 50 movements the appliances have not had to make. A review of the service was ongoing and there were still £3m of cuts to be made in the next few years. Future changes will be discussed with the Council and other partners to help mitigate these actions.

It was suggested that the Gateshead Housing Company could help with the removal of refuse, etc to help cut down the number of fires. Also, the Council could consider giving the community payback scheme permits to dispose of the rubbish and this could be a good partnership initiative.

- RESOLVED -
- (i) That the report be noted.
 - (ii) That the involvement of the Gateshead Housing Company, the Council and the community payback scheme in helping to clear away rubbish to prevent fires be investigated further.

7. REDUCING RE-OFFENDING UPDATE

Karin O'Neill, from the National Probation Service (NPS), reported that her organisation and the Community Rehabilitation Service (CRC) were still in the process of splitting. The CRC was to leave the shared premises in the near future. The NPS, which was part of the Civil Service, was to deal with the public protection high risk offenders with the CRC taking the other parts. The previous thirty five trusts were now being harmonised into one service. The north east divisional office was based in Leeds. The service was based on efficiency, effectiveness and excellence on the new structures outlined.

Martyn Strike reported that the Northumbria CRC had been established twelve months ago. Sodexo took over ownership on 1 February 2015. The staff was considering the new Sodexo systems and in the next six months, the current 260 employees will be reduced to 155. There was one Director and three managers covering Gateshead, South Tyneside and Sunderland. It was planned to move estates in November but it has taken a long time as there have been a lot of challenges. It has been a credit to the staff in the NPS and CRC the way they have worked together in very difficult times.

RESOLVED - That the information be noted.

8. STRATEGIC YOUTH JUSTICE PLAN 2015/16

Youth Offending Teams (YOTs) are required to produce an Annual Youth Justice Plan as one of the grant conditions for Local Authorities. The Plan should cover:-

- the National and local context
- resourcing and value for money
- structure and governance
- partnership arrangements
- priorities for 2015/16
- performance data
- risk to future delivery

The plan should be endorsed by the YOT Board and requires signatories from Northumbria Police, Northumbria Probation Service, Public Health and the Strategic Director for Learning and Children.

The Annual Youth Justice Strategic Plan, updated following a capacity and capability self-assessment undertaken by the YOT, was submitted. The risks

to future delivery included: remands to the Local Authority, maintaining and improving performance whilst facing budget reductions, implementing new measures, loss of expertise due to potential redundancies, statutory requirement to have a skilled volunteer workforce and delivery of the service in the future.

- RESOLVED -
- (i) That the amended copy of the Plan be circulated with the minutes.
 - (ii) That six monthly updates on the YOT Board Strategic Plan 2015/16 be submitted.

10. DOMESTIC ABUSE – 2014/15 PERFORMANCE

The statistics received from Northumbria Police relating to domestic abuse incidents in 2014/15 within Gateshead were submitted.

There has been a 5% increase in the number of domestic abuse incidents recorded within Gateshead compared to a 3% rise across Northumbria. There has been a 38% increase in the number of high-risk victims seeking support through the Council's Independent Domestic Violence Adviser Service. The number of incidents involving children was up by 1%.

27% of all domestic-related incidents resulted in the perpetrator being arrested by Northumbria Police and the volume of arrests have risen by 8%. Increased reports of domestic abuse incidents involving violence against the person offences were up by 44%. Rape offences committed in Gateshead have almost doubled compared to last year with a similar trend across Northumbria. Gateshead has experienced a 42% increase in the number of incidents that involved alcohol.

- RESOLVED -
- (i) That the information be noted.
 - (ii) That further work be undertaken to identify options for tackling alcohol-related domestic abuse.
 - (iii) That ways to raise the awareness of domestic abuse involving the elderly be considered.

11. SAFE COMMUNITIES SURVEY – PERCEPTIONS OF CRIME AND DISORDER

An overview of the Northumbria Police Safer Communities Survey (SCS) results for the twelve months to June 2015 as well as comparisons to December 2013 was submitted.

In the last twelve months, 7,819 residents, chosen at random to ensure it is representative of the overall population, were contacted for the survey, of which 73% provided responses. For Gateshead, this equated to 1,134 residents and a 74% response rate.

Some of the key results relating to the Police and Crime Commissioner, Criminal Justice System, neighbourhoods, visibility and awareness and perceptions of the Police and Council were presented.

In addition to the Safer Communities Survey, a range of multi-agency Operation WAYS initiatives were also co-ordinated in response to a specific crime, disorder or tension problem within a geographical neighbourhood. There have been two, one in Deckham, following reports of anti-social behaviour, and the other in Winlaton where Gateshead College students surveyed residents on crime/anti-social behaviour experiences and feelings of safety.

Further analytical work will be undertaken by Community Safety to identify if there are any specific geographical hotspots in relation to perceptions of crime and disorder. This will help the Crime, ASB and Confidence Sub-Group to task the respective Safer Neighbourhoods Groups to deliver activity within certain neighbourhoods and/or with client groups to improve feelings of safety.

- RESOLVED -
- (i) That the information be noted.
 - (ii) That neighbourhood issues be identified to help drive the agenda of the Board to address them.

12. FAMILIES GATESHEAD UPDATE

An update on performance data from 1 September 2014 to date for the Families Gateshead Programme was submitted.

Phase 2 of the programme commenced on 1 April 2015. Gateshead has exceeded the target for the early adopter phase and also year 1 of the programme. To ensure that Gateshead meets the overall target of 100% payment by results by 2020, Gateshead will have to work with at approximately 5,000 families.

A pilot project has been agreed with the Gateshead Housing Company for a member of the Family Intervention Team to work with identified cases where housing or anti-social behaviour issues were prevalent. Five live cases were held at present with advice given on four other cases where other services are acting as the lead practitioner. This is an interim arrangement to develop the overall understanding of the Families Gateshead model with housing staff for some posts to take on the lead practitioner role and use the Team Around the Family model.

- RESOLVED -
- (i) That the information be noted.
 - (ii) That regular updates on phase 2 of the programme be submitted.

13. COMMUNITY SAFETY SUB OVERVIEW AND SCRUTINY COMMITTEE

RESOLVED - That the minutes of the meeting of the Community Safety Sub Overview and Scrutiny Committee held on 30 June 2015 and the work plan circulated for information be noted.

14. OBSERVER AT NEXT MEETING

It was asked if the Deputy Chief Inspector of Prisons who will be visiting the CRC to look at partnership working could attend the next Board meeting as an observer.

RESOLVED - That the request be agreed.

15. DATE OF NEXT MEETING

Friday, 30 October 2015 at 10.00 am in the Blaydon Room, Civic Centre.

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TITLE OF REPORT: Community Safety Board – Progress Update

REPORT OF: David Bunce
Strategic Director – Care, Wellbeing and Learning

Summary

The Community Safety Board is required to attend the Community Safety Overview and Scrutiny Sub-Committee (OSC) on a six-monthly basis to provide an overview of the activities undertaken to address its strategic priorities, as set out in the statutory Partnership Plan for 2015/16.

1 Background

- 1.1 The Community Safety Board is a standalone themed partnership that has the legal obligation to address the key crime, disorder and substance misuse (drug and alcohol) issues that are impacting upon the Borough. The Board also has a statutory duty under the Crime and Disorder Act 1998 to produce an annual intelligence-led Strategic Assessment and Partnership Plan.

2 Strategic Assessment and Partnership Plan

- 2.1 As a reminder, the Strategic Assessment is a detailed analysis of the key crime, disorder and anti-social behaviour issues within Gateshead in order to assist in setting future community safety priorities for the Board. The eighth Strategic Assessment was completed in December 2014 and identified four themed priorities for the Board to address over the next twelve-months

3 Partnership Plan

- 2.2 As a reminder, the Partnership Plan brings together the analytical findings from the Strategic Assessment, along with the key activities undertaken by the Board in the previous twelve-months to set out the strategic priorities that will be delivered upon in the forthcoming year. The strategic priorities endorsed by the Board for 2015/16 were:

- Tackling Crime and ASB
Tackling Adult-related ASB; Acquisitive and Violent Crime; Environmental Issues; Fear of Crime; Embed ASB Tools and Powers
- Addressing Re-offending
Impact of Transforming Rehabilitation; Older Offenders; Prevention and Early Intervention through FamiliesGateshead; Youth Crime
- Protecting Vulnerable Groups
Multi-Agency Safeguarding Hub; Operation Encompass; Domestic and Sexual Abuse; Hate Crime; Victims First Hub; Sexual Exploitation
- Addressing the Drivers of Crime and Disorder
Drug-related Deaths; Novel Psychoactive Substances ('Legal Highs'); Alcohol-related Crime and Disorder; Recovery (Treatment); Welfare Reform

2 Current Performance

- 2.1 Between April and August 2015, the level of recorded crime experienced within Gateshead increased by 22% (with an extra 833 crime reported to Northumbria Police). Particular increases have been noted in violent crime (up 38%; 311 crimes), domestic-related burglaries (up 34%; 51 crimes), criminal damage (up 38%; 272 crimes) and serious acquisitive crime (up 20%; +99 crimes).
- 2.2 Although the number of crimes is increasing, Gateshead remains one of the best performing Community Safety Partnerships within its Most Similar Family Group of 15 CSPs; whilst the rate of crime per 1,000 residents continues to be lower than the average for the Northumbria Force area.
- 2.3 The volume of anti-social behaviour reported to Northumbria Police has fallen by 13% (down 680 incidents). Reported incidents of youth-related ASB across the Borough have fallen by 11%, while there has been a 38% downturn in reported incidents of alcohol-related ASB (-224 incidents).

3 Strategic Priorities – Update

- 3.1 This section provides an update of Community Safety activity within Gateshead. It sets out progress and/or actions that have been implemented in the last six-months and highlights future workstreams that are currently being developed to address any emerging themes/trends.

Tackling Crime and ASB

- 3.2 ASB, Crime and Policing Act 2015 – the Act came into effect in April 2015 and brought about the biggest change to ASB legislation for over a decade. A number of new Tools and Powers were introduced to support both Gateshead Council and its partners to tackle ASB issues caused within the Borough. Community Safety has been working closely with a wide range of agencies and internal services to ensure a holistic and coordinated approach is adopted.
- 3.3 Refresh of ASB Strategy, Graded Response, ASB Practitioner Framework – A number of practice guidance documents linked with the specific ASB Tools and Powers have been developed for frontline practitioners and residents in order to raise awareness of the new ASB legislation. Further details will be provided to members in the presentation.
- 3.3 ASB Development Group – the Group, established by representatives from Community Safety team, continues to meet on a monthly basis and provides an opportunity for all ASB Leads throughout the region to come together to discuss the ASB Tools and Powers and to explore the potential options for future collaboration and joint-working across local authority areas. This has included sharing of best practice in relation to training for frontline practitioners as well as policies and procedures.
- 3.4 Public Space Protection Order – Gateshead Council is currently applying for its first Public Space Protection Order (PSPO) following high volumes of motorcycle and youth-related disorder linked to a bridleway path stretching from Wrekenton through to Kibblesworth. Northumbria Police are currently in the

process consulting with residents in relation to the impact and effect that the PSPO would have on the local area.

3.5 Safer Neighbourhoods – some activity that has been undertaken by partners as part of the Safer Neighbourhoods model includes:

- A Task and Finish Group has been set up in relation to Springwell in direct response to concerns that have been raised around youth-related anti-social behaviour, specific problematic individuals and families residing on the estate as well as prevailing substance misuse issues.
- Work has been ongoing to address rising levels of anti-social motorcycling. This includes identification of perpetrators and taking enforcement action, where necessary; while a multi-agency information leaflet has been produced which has been circulated to hotspot areas.
- Operation Sentinel has been launched in South Gateshead in order to help protect those who are most vulnerable to burglary and to raise awareness with partner agencies. This has included briefing sessions with agencies as well as visiting in excess of 150 properties to provide crime prevention and home safety checks.
- Two Operation WAYS (We Asked, Your Said) have been undertaken in Central and West. Surveys have been undertaken in Carr Hill, following ongoing reports of anti-social behaviour in the area, as well as in Winlaton, where Gateshead College students surveyed residents looking at the crime and anti-social behaviour experiences and feelings of safety.

3.6 Central Engagement Team – Northumbria Police have established a dedicated team in order to enhance engagement across Gateshead with key community leaders and groups. The team will have dedicated lead officers assigned to community groups and work closely with partners to enhance feelings of safety and promote early identification of community concerns across Gateshead.

3.7 Perception Survey – The latest Safer Communities Perception Survey (April to June 2015) shows that the vast majority of Gateshead residents continue to feel safe and secure living in the Borough. The results continue to highlight that local residents are more concerned with addressing quality of life issues as opposed to crime/disorder problems:

- Almost nine in every ten respondents feel completely, very or fairly satisfied with their neighbourhood as a place to live;
- 97% state they felt safe living in Gateshead which is similar to last year;
- Gateshead residents are more likely to have a better perception of the Criminal Justice System than respondents across Northumbria;
- Three-quarters of respondents felt the Police and Council are dealing with the anti-social behaviour and crime issues that matter in their local area, and
- Perceptions of anti-social behaviour being a very or fairly big problem in local neighbourhoods are higher with perception of crime lower.

Protecting Vulnerable Groups

3.8 ARCH – The number of hate crime reports since April 2015 has increased by 18% (up 18 additional incidents) compared to the same period in 2014. Racism continues to be the most reported incident type and is present in more than

three quarters of all hate-related incidents reported within Gateshead. In addition, the ARCH Hate Crime Recording System has recently been revised to incorporate an improved case management function. The refreshed system allows greater information sharing and allows for a broader range of data to be collected on victims, perpetrators and outcomes of hate crime. A range of e-Learning tools have been circulated to existing users to provide training on the new system; whilst a re-launch of ARCH has been planned to coincide with the national Hate Crime Awareness Week in October 2015.

- 3.9 IDVA – The Independent Domestic Violence Advisor (IDVA) Team continue to engage with and provide specialist support to all high-risk victims of domestic abuse. To date, there have been 817 referrals into the service, which is a rise of almost 57% (an additional 300 clients on the same period last year).
- 3.10 Home Office Innovation Fund – In conjunction with Northumbria Police, Safer Communities was successful in a bid to the Home Office Innovation Fund to strengthen measures to support the Multi-Agency Safeguarding Hub. This included extending the current provision until March 2017 as well as developing innovative work linked with serial victims of domestic abuse. This has included commissioning additional co-located staff from a range of partner agencies to support complex and vulnerable individuals.
- 3.11 Perpetrators of Domestic Abuse – Northumbria Police are working closely with Community Safety in relation to the implementation of a Multi-Agency Tasking and Co-ordination (MATAC) designed to address the offending behaviour of domestic abuse perpetrators. The new approach will include:
- Introduction of a MATAC meeting to identify actions to try and curb offending behaviour (including enforcement, preventive and support elements_.
 - Identification of perpetrators (using RFG – 'recency, frequency and gravity' of offending behaviour) and production of in-depth subject profiles of offenders.
 - Implementation of 'live' monitoring / tagging offenders on a voluntary basis which will be able to assess the proximity of victims and offenders.
 - Working with housing providers to identify opportunities for domestic abuse to more closely linked with tenancy arrangements.
 - Perpetrators programme to be developed and rolled out across Northumbria to ensure that all areas have some form of provision available
- 3.12 Operation Encompass – As a reminder for members, Operation Encompass is the initiative that has been established to share information with schools to be able to support children who are affected following a domestic abuse incident. Key statistics since April 2015:
- 375 separate incidents of domestic abuse being reported to schools, of which 850 children were identified as being present and/or within the property at the time of the incident taking place.
 - Of the 375 incidents, the highest proportion took place in South Gateshead (27%) and Central Gateshead (23%)
 - Incidents reported to the top five schools account for more than a fifth of all domestic abuse incidents.
 - The average age of the children involved are 8.7yrs;

- 3.13 Anti-Social Behaviour Volunteer Network – supported by the Police and Crime Commissioner, the Community Safety team together with the Volunteering team is currently recruiting a number of volunteers to help support victims of ASB in Gateshead. The project is still only in its infancy, but already, we have received significant interest from volunteers wishing to be involved.
- 3.14 Northumbria Domestic Abuse Practitioner Standard – Gateshead Council and Sunderland Council are developing a pilot with the PCC (Police and Crime Commissioner) to deliver training to a number of domestic abuse practitioners to a consistent 'Northumbria' standard that will allow them to support victims of any level of risk, from high to standard. It is hoped that this will help to ensure a more coordinated, seamless service for victims of abuse.
- 3.15 Prevent Duty Awareness Training with Schools – In order to support schools in meeting the statutory requirements introduced by the Prevent Duty, several sessions have been arranged during September 2015. Headteachers and designated safeguarding leads from all schools attended the sessions which included an overview of the new duty, alongside delivery of WRAP (Workshop to Raise Awareness of Prevent) training sessions.

Addressing the Drivers of Crime and Disorder

- 3.16 Drug-related Death – The Drug-related Death Panel continues to meet on a monthly basis to discuss cases and explore possible learning outcomes from all drug-related deaths that occur within the Borough. There have been 5 confirmed drug-related deaths recorded in 2015 (7 awaiting toxicology reports) compared to 10 for the same period last year. The key issues arising from the Panel identify a greater need to educate and inform service users and wider public about the dangers of mixing a cocktail of drugs/alcohol.
- 3.17 Training – a number of training sessions have taken place since April 2015 in conjunction with the Adult and Young Peoples Substance Misuse Services (Evolve and Platform) to provide practitioners in Gateshead with information on drug and alcohol prevention as well as the emerging trend around legal highs. Attendance has been very good to date and further sessions are planned.
- 3.18 Substance Misuse Strategy – An event linked with the development of the combined Substance Misuse Strategy took place at the end of March 2015 and has resulted in a range of actions being identified to address drug and alcohol misuse in Gateshead. The event was well attended by a range of partner agencies and the findings will be used to formulate a Strategy and Action Plan that will be presented to a future CSB meeting.
- 3.19 Refresh of Licensing Policy – Community Safety and Public Health are working closely with the Licensing Team to support information sharing in relation to the refresh of Gateshead Council's statutory Licensing Policy 2015-20. Data on alcohol-related crime and disorder will be used to identify hotspot locations and to help inform future decisions on licensing applications and reviews.

- 3.20 Novel Psychoactive Substances Regional Conference – Community Safety is currently working with Platform in relation to organising a Conference on Novel Psychoactive Substances for regional partners and services. This follows a similar event held in Kirklees by CRI. An expert in the effects of legal highs will be presenting at the Conference which is expected to be held later in year.
- 3.21 Positive Requirements – Community Safety and Public Health have been working closely with Evolve and Platform to implement criteria linked with the Positive Requirements element of the ASB, Crime and Policing Act. As a result of these discussions, both partners have agreed to vary their existing contracts with Gateshead Council to ensure treatment service are able to legally pick up individuals that require positive requirements as part of any statutory order.

Addressing Re-offending

- 3.22 The Probation Service is currently subject to significant reforms (as a result of national Transforming Rehabilitation agenda) which is having a fundamental impact on future service delivery around the reduction in offending behaviour in Gateshead. As a reminder for members, Probation Services within Gateshead now comprise of: Northumbria Community Rehabilitation Company (CRC) and National Probation Service (NPS).
- 3.23 Despite the changes, there remains an ongoing commitment to risk assessment and management of offenders throughout Gateshead and both the CRC/NPS continue to work closely in partnership to protect the public from harm – and from a public perspective, there should be very little change – with partnership activities continuing to operate effectively. This includes:
- Integrated Offender Management continues to identify and proactively target our most prolific offenders using a co-ordinated multi-agency approach.
 - Neighbourhood Policing Teams continue to nominate individuals that are causing concern in local communities relation to crime and disorder.
 - Strong links continue to be maintained with local Prison Services – and work continues to be developed in relation to the 'Through the Gate' model.
 - Work continues to take place with 'non-statutory' offenders that are leaving custody to address their offending behaviour.
 - Young offenders are routinely discussed within IOM to support the transition process from youth to adult services – and enables Probation to be fully up to speed on the case prior to hand over.

4 Recommendation

4.1 Members are asked to:

- (i) Comment on the progress made in relation to each of the four strategic priorities of the Community Safety Board;
- (ii) Continue to receive six-monthly Community Safety updates;
- (iii) Agree to receive further details in relation to work undertaken as part of the MATAC process (to address perpetrators of domestic abuse) as well as the emerging trends of drug-related deaths and Novel Psychoactive Substances within Gateshead.

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